



FAIR POLITICAL PRACTICES COMMISSION

428 J Street • Suite 620 • Sacramento, CA 95814-2329

(916) 322-5660 • Fax (916) 322-0886

May 1, 2014

Ms. Ashley Costa
City of Lompoc

REDACTED

Re: Advisory Letter
FPPC Case No. 13/519; Ashley Costa

Dear Ms. Costa:

The Fair Political Practices Commission (“Commission”) enforces the provisions of the Political Reform Act (the “Act”)¹. As you may be aware, the Commission received a complaint against you alleging violations of the conflict of interest provisions of the Act. Specifically, the complaint alleges that you made and participated in making governmental decisions that had a reasonably foreseeable material financial effect on your business while serving on the Santa Barbara Air Pollution Control District Board. The Commission has decided to close this case with this advisory letter.

Under the Act, no public official at any level of state or local government may make, participate in making, or in any way use or attempt to use his or her official position to influence a governmental decision in which he or she knows or has reason to know he or she has a disqualifying conflict of interest. (Section 87100.) To determine whether an individual has a disqualifying conflict of interest, the Commission generally employs the following sequenced analysis: (1) is the individual a public official; (2) did the official make, participate in making, or use or attempt to use the official position to influence a governmental decision; (3) what are the official’s economic interests, (4) are the official’s economic interests directly or indirectly involved in the governmental decision; (5) what is the applicable materiality standard for each economic interest involved; and (6) is it reasonably foreseeable that the governmental decision will have a material financial effect on the official’s economic interest.² (See Regulation 18700.)

¹ The Political Reform Act is contained in Government Code sections 81000 through 91014. All statutory references are to the Government Code, unless otherwise indicated. The regulations of the Fair Political Practices Commission are contained in sections 18110 through 18997 of Title 2 of the California Code of Regulations. All regulatory references are to Title 2, Division 6 of the California Code of Regulations, unless otherwise indicated.

² The additional two steps of the analysis - whether the public generally exception applies and whether the individual is legally required to participate in the governmental decision - are inapplicable to this matter.

As a Santa Barbara Air Pollution Control District Board (“APCD”) member, you are a public official under the Act. (Sections 82048 and 87200.) By voting to receive the staff reports on the Offsets Workgroup during APCD board meetings on October 18, 2012, December 20, 2012, March 21, 2013, and May 16, 2013, you made and participated in making governmental decisions. According to your Statement of Economic Interests, you received income from Santa Maria Energy exceeding \$500 per year at the time of the decisions. As Santa Maria Energy did not initiate the proceedings, nor was it a named party in them, your economic interest was indirectly involved. In this matter, the allegations in the complaint turn on whether it is reasonably foreseeable that a material financial effect on your economic interests would result from your vote to receive the staff reports on the Offsets Workgroup.

Minutes for the October 18, 2012, December 20, 2012, March 21, 2013, and May 16, 2013 meetings of the APCD show that you voted to receive the staff reports on the Offsets Workgroup, which was formed to give the board potential solutions and options to investigate and recommend ways to improve the Emission Reduction Credits system that would culminate in new regulations. Although the reports were not action items on the agenda, they were “receive and provide comment” items, which were received after a vote of the APCD board. Based on our investigation into these matters, there is insufficient evidence to establish that the financial effects of the governmental decisions you made would cause a reasonably foreseeable material financial effect on your economic interests given the particular nature of the decisions. Therefore, we have decided to close this case with this advisory letter.

Even though we are closing our file on this matter, please be advised of the conflict of interest provisions of the Act (Sections 87100 and following.) in future decisions that you may make as a public official. The Commission publishes forms and manuals to facilitate compliance with the provisions of the Act. If you need forms or manuals, or guidance regarding your obligations, please call the Commission’s Technical Assistance Division at 1-866-275-3772. Please also visit our website at www.fppc.ca.gov. If you have any questions regarding this matter, please feel free to contact me at 916-322-5660.

Sincerely,

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Zachary W. Norton
Commission Counsel
Enforcement Division